# A COMPARATIVE ANALYSIS OF EDUCATION POLICIES BETWEEN BRITISH COLUMBIA AND ONTARIO

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### INTRODUCTION

- From a 4-year SSHRC funded Gateway Cities Project
- Post-secondary education (PSE) crucial to socioeconomic mobility
  - determining factor in enhancing the sense of "self-worth and belonging" among youth (Hausmann et al., 2007; Nora et al., 1996)
- Analyzes MOE policies in British Columbia and Ontario
  - how do these policies facilitate /deny access to PSE for marginalized youth?
- Education is a provincial government responsibility in Canada (comparative lens is needed)

# WORKING DEFINITIONS

- Marginalization involves social exclusion. Individuals or groups are denied economic, political, and/or symbolic power and pushed towards the 'margins' becoming 'outsiders' (Edgerton, 2010; Chandler and Munday, 2011)
- We focus on the ways that particular racialized minority and immigrant youth are differentially positioned or absent in policy

#### KEY WORDS

- Post-secondary education /PSE
- Access
- Equity
- Language
- Barriers
- Race / Ethnicity
- Special education
- Socio-economic status
- Intersectionality

# METHODOLOGY

- Content analysis
  - NVivo software to analyze BC and Ontario policy documents
- Critical policy sociology (Ball, 2003; Gillborn, 2015; Giroux, 2013; Henry, 2011).
  - Policies are treated both as social structures and discourses, constructed to address particular issues
  - We examine the texts and their contexts to understand the hidden assumptions behind policy discourses
  - "policies come to be framed in certain ways—reflecting how economic, social, political and cultural contexts shape both the content and language of policy documents" (Taylor, 2006, p. 28)
  - analysis will unveil not only the thick layers of policymaking but also the policy nuances (terminology, contexts and discourses) between Ontario and BC

# POLICY CONTEXT (BC)

- "The Liberals came to power in 2001 with an initial agenda that marked the most radical shift in both substance and philosophical orientation in 40 years" (Fisher & Rubenson, 2013)
- End the 6-year tuition fee freeze
- Total deregulation of PSE fees
- Strong business influence
- Focus on Internationalization

# POLICY CONTEXT (BC)

- Curriculum Changes (focus on technology- oriented subjects career education) https://curriculum.gov.bc.ca/
- Change in graduation requirement (the provincial exams, 2 instead of 5) see https://curriculum.gov.bc.ca/
- K-12 Context dominant discourses of 'performativity, accountability' significant budget cuts, school closures. public money funding private schools
- Policies are guidelines adopted and updated by the school boards.
- A government with clear commitments to the Neoliberal Agenda.

# POLICY CONTEXT (ONTARIO)

- Last 20 years have seen Conservatives (95-03) under Harris and Eves and then Liberal (2003-present) under McGuinty and Wynne
- Common-sense Revolution:

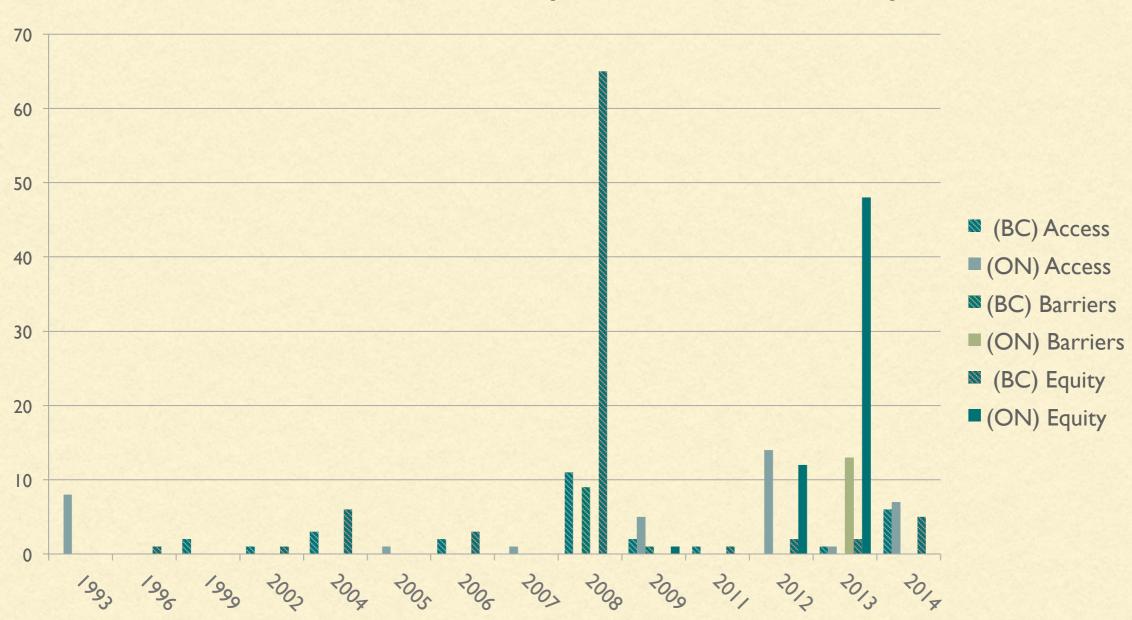
#### cut waste:

- Public sector/education spending, income taxes, hospitals and social programs
- removed resources for anti-racist pedagogy under previous
   NDP government refocusing on merit
- Eliminated grade 13, changed curriculum, standardized testing (EQAO and literacy test), amalgamation of boards

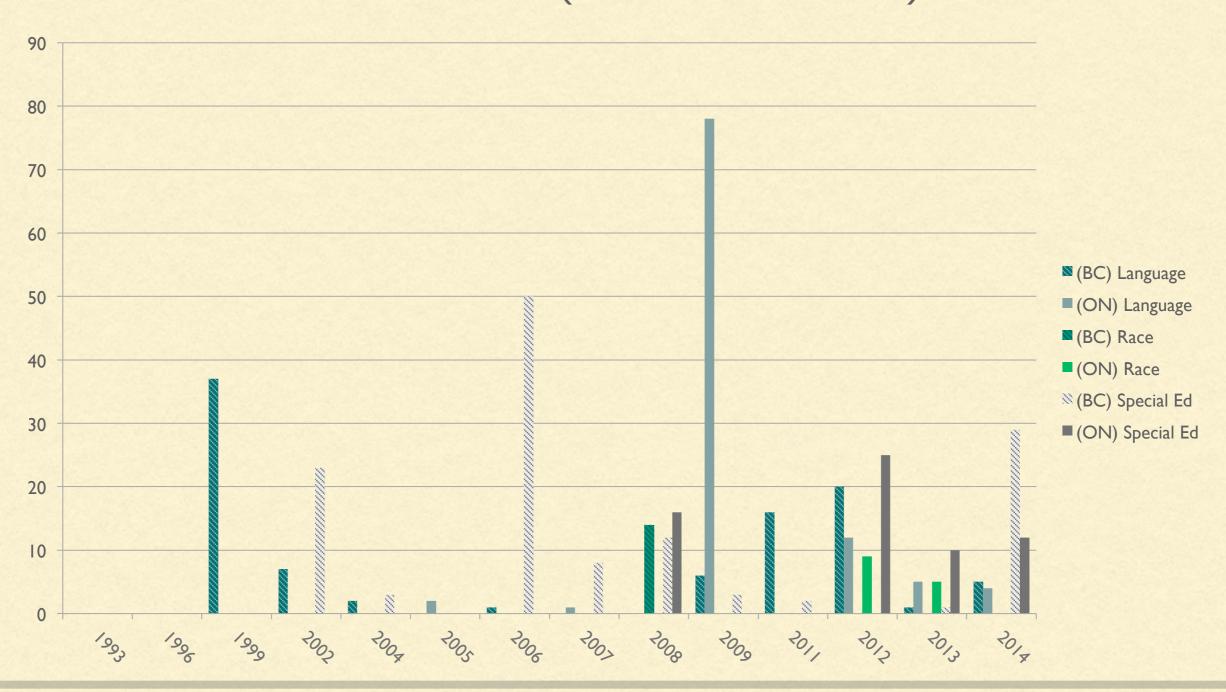
# POLICY CONTEXT (ONTARIO)

- McGuinty's Liberals took reparative approach to Ontario
  - considered equity and inclusive education "reparative"
  - 90k additional HS graduates, higher literacy rates and full-day kindergarten
  - Reaching Higher to increase access to PSE for underrepresented groups (disability, first-generation and aboriginal)

# CONTENT ANALYSIS – ACCESS, BARRIERS AND EQUITY IN BC & ON POLICY (1993-2014)



# CONTENT ANALYSIS – LANGUAGE, RACE AND SPECIAL ED IN BC & ON POLICY (1993-2014)



#### BC FINDINGS

- Visible / Invisible: Policy texts adopts the most "neutral" terminology
- Students are constructed within the discourses of "sameness"
- Fragmentation / no intersectional lens
- Visible: Language (Home language a major identity marker ELL/ESL major issues)
- Policies around Special Ed are mostly connected to disability and lack consistency.
- Less visible as these programs are targeted by major budget cuts
- Race- Class- SEN (controversial issues, the policy of denial and the fallacy of equity
- Equity /Access. New meanings in liberal times.

# WHAT IS MISSING?

"Create an inclusive education system that recognizes and supports the needs of Aboriginal, French-language, English Language Learning (ELL), international, and rural students, as well as students with special needs" (BC Budget, 2016) <a href="http://www.bcbudget.gov.bc.ca/2016/sp/pdf/ministry/educ.pdf?">http://www.bcbudget.gov.bc.ca/2016/sp/pdf/ministry/educ.pdf?</a>
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# ONTARIO FINDINGS

#### Language

- Heavy emphasis on language education
- Policy revolves around French Immersion and the support for FSL and to a lesser extent,
   ESL
- Special Education
  - Focus on access to special education and support for students with special needs
  - Mostly MID, Behavioural and Autism and not gifted
- Therefore, Equity is often framed around issues of language and special education
  - Race and ethnicity mentioned also, but not in substantive ways (listed with others) and is not officially measured

### COMMON FINDINGS

- Race is constructed differently in BC vs. Toronto
- Special education is defined in different ways
  - difference/diversity/race is constructed as Aboriginal or English Language Learners (ELL) in BC
    - When removed, race talk in policy dwindles.
  - Ontario talks about race/ethnicity as we commonly understand it, but don't really address it or have any substantive policy
    - Context and ambiguous language
    - Intersectionality is mentioned in small ways is Ontario, but not at all in BC policy
  - adheres to neoliberal agenda = enhancing privatization, not historicized or contextualized, not specific and ambiguous = lip service, socioeconomic

# CONCLUSION

- Current policy in BC and Ontario uses ambiguous language to address issues of socioeconomic and race/ethnicity inequalities
- Without explicit addressing of these forms of inequity, these issues go unaddressed and cannot be properly applied and measured
- Is race/ethnicity truly recognized as a marginalizing attribute?

#### RECOMMENDATIONS

- Further research that examines the implementation/evaluation of these policies
- How they address issues of race/ethnicity/ socioeconomic class?
- Collect race data (MYAA)
  - Why isn't race/ethnicity counted as an urgent measurable category in provincial policies?

#### THANK YOU



http://gatewaycitiesproject.info.yorku.ca